AMENDED IN ASSEMBLY APRIL 21, 2005

CALIFORNIA LEGISLATURE—2005–06 REGULAR SESSION

ASSEMBLY BILL

No. 1486

Introduced by Assembly Member Wyland

February 22, 2005

An act to amend Section 606.5 of the Unemployment Insurance Code, relating to employment.

LEGISLATIVE COUNSEL'S DIGEST

AB 1486, as amended, Wyland. Professional employer organizations. Employment: temporary employees.

Existing law requires that the determination of the employer-employee relationship be made pursuant to common-law principles, with specified exceptions. Existing law provides that when an individual or entity contracts to supply an employee to perform services for a customer or client, and is a leasing employer or a temporary services employer, as defined, the individual or entity is the employer of the employee who performs the services.

This bill, after January 1, 2007, would require a leasing employer or temporary services employer, when reporting unemployment insurance for workers employed to provide services to a customer or client, to identify itself as a temporary services employer or leasing employer. The bill would further require the Employment Development Department to develop and issue a form that the leasing employer or temporary services employer may use to provide that identification.

Existing law, the Employment Agency, Employment Counseling, and Job Listing Services Act, regulates employment agencies, employment counseling services, and job listing services, as defined, but expressly excludes any person who provides any of these services

AB 1486 -2-

and charges fees exclusively to employers for those services. Existing law does not regulate human resource management businesses.

This bill would make findings and declarations concerning professional employer organizations, including declaring the intent of the Legislature that professional employer organizations be properly recognized and regulated, as specified.

Vote: majority. Appropriation: no. Fiscal committee: no-yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 606.5 of the Unemployment Insurance 2 Code is amended to read:
 - 606.5. (a) Whether an individual or entity is the employer of specific employees shall be determined under common law rules applicable in determining the employer-employee relationship, except as provided in subdivisions (b) and (c).
- 7 (b) (1) As used in this section, a "temporary services 8 employer" and a "leasing employer" is an employing unit that 9 contracts with clients or customers to supply workers to perform 10 services for the client or customer and performs all of the 11 following functions:

12 (1)

13

14

15

20

21

22

3

(A) Negotiates with clients or customers for such matters as time, place, type of work, working conditions, quality, and price of the services.

16 (2)

17 (B) Determines assignments or reassignments of workers, even though workers retain the right to refuse specific assignments.

19 (3)

(C) Retains the authority to assign or reassign a worker to other clients or customers when a worker is determined unacceptable by a specific client or customer.

23 (4)

24 (D) Assigns or reassigns the worker to perform services for a client or customer.

26 (5)

27 (E) Sets the rate of pay of the worker, whether or not through 28 negotiation.

29 (6)

-3- AB 1486

- (F) Pays the worker from its own account or accounts.
- 2 (7)

- 3 (G) Retains the right to hire and terminate workers.
 - (2) On or after January 1, 2007, when reporting unemployment insurance to the department for workers employed to provide services to a customer or client, a temporary services employer or a leasing employer shall identify itself as a temporary services employer or leasing employer. The department shall develop and issue a form that the temporary services employer or leasing employer may use to identify itself pursuant to this paragraph.
 - (c) If an individual or entity contracts to supply an employee to perform services for a customer or client, and is a leasing employer or a temporary services employer, the individual or entity is the employer of the employee who performs the services. If an individual or entity contracts to supply an employee to perform services for a client or customer and is not a leasing employer or a temporary services employer, the client or customer is the employer of the employee who performs the services. An individual or entity that contracts to supply an employee to perform services for a customer or client and pays wages to the employee for the services, but is not a leasing employer or a temporary services employer, pays the wages as the agent of the employer.
 - (d) In circumstances which are in essence the loan of an employee from one employer to another employer wherein direction and control of the manner and means of performing the services changes to the employer to whom the employee is loaned, the loaning employer shall continue to be the employer of the employee if the loaning employer continues to pay remuneration to the employee, whether or not reimbursed by the other employer. If the employer to whom the employee is loaned pays remuneration to the employee for the services performed, that employer shall be considered the employer for the purposes of any remuneration paid to the employee by the employer, regardless of whether the loaning employer also pays remuneration to the employee.

SECTION 1. The Legislature hereby finds and declares all of the following:

AB 1486 —4—

 (a) Professional employer organizations provide a valuable service to commerce and the citizens of California by increasing the opportunities of employers to develop cost-effective methods of satisfying their personnel requirements and providing employees with access to certain employment benefits that might not otherwise be available to them.

- (b) It is the intent of the Legislature that professional employer organizations operating in California be properly recognized and regulated by the state.
- (e) Any allocation of employer duties and responsibilities pursuant to this act shall preserve all rights to which covered employees would be entitled under a traditional employment relationship.